December 12, 2018

Dilek Barlas Executive Secretary, The Inspection Panel 1818 H Street NW, Mail Stop: MC10-1007 Washington, DC 20433 USA

Email: ipanel@worldbank.org

Submitted via electronic mail

Re: Request for Inspection regarding Rural Water Supply and Sanitation Project for Low Income States (World Bank Project P132173)

Dear Ms. Barlas,

We are the <i>Adivasi</i> (Indigenous or original inhabitants) community of
the state of Jharkhand, India. Our
collective cultural resources, livelihood, and autonomy have been affected by the
International Development Association supported IN Rural Water Supply and Sanitation
Project for Low Income States ("RWSS-LIS") (World Bank Project P132173), specifically
its sub-project, the
). The aggrieved community comprises of people belonging to Santhal and Ho
tribes. We are hereby filing a Request for Inspection to the Inspection Panel
through representatives from our traditional governance system. Please find enclosed a list
of names and signatures of community members that have come together to file the
complaint (in confidential Annexure A). We fear there may be reprisals
for complaining against the Scheme. Therefore, we request the
Inspection Panel to keep the names and identities of the complainants confidential.
is directly affected by the
. An elevated storage reservoir (ESR) is being constructed on our common
community land in the village. This land has profound historical and cultural significance
for the community, and the ESR will disrupt our way of life and customs. The
also threatens to make our already poverty-stricken communities more vulnerable by
charging us for drinking water.
charging us for drinking water.
This letter sets out violations of the World Bank's social and environmental safeguard
policies in the implementation of the Scheme. It documents that the environmental
assessment done was inadequate and did not include a proper assessment of impacts on
physical-cultural resources. It also records failures to inform and consult with the affected
community about the Scheme, including its design and planning.
This computation foilum violates not only Would Doub noticing but also Indian lavy As an
This consultation failure violates not only World Bank policies, but also Indian law. As an
Indigenous-majority area, enjoys special protections under the Constitution of
India and domestic legislation, which requires any development scheme, welfare plan or

We request the Inspection Panel to immediately conduct an investigation that affirms the violations of Bank policy described in this letter. The community trusts that the Panel process will result in the Bank taking steps to remedy the issues raised in this Request. In particular, the community requests the World Bank to:

- immediately stop disbursement of the loan and suspend construction of various structures under the Scheme until such time that the relevant authorities undertake comprehensive social and environmental assessment and fully inform and consult all residents of other impacted villages about the Scheme, its impacts, and mitigation measures;
- (ii) appoint an independent hydrology expert to look at cumulative hydrological implications of the Scheme as well as other schemes planned for and surrounding areas under RWSS-LIS;
- (iii) release all relevant documents from the World Bank and the governments of India and Jharkhand, including Hindi, Ho and Santhali translations;
- (iv) provide due compensation and reparations for damage done to their cultural site and martyrdom site;
- (v) request Jharkhand Government to take strict action against government servants responsible for the irregular land acquisition of our common community resource; and
- (vi) conduct an independent consultation with all the traditional heads and *Gram Sabhas* of impacted villages to assess if piped water is desired in these villages, and if so, shift project components to alternative sites to avoid impacts to our common cultural site.

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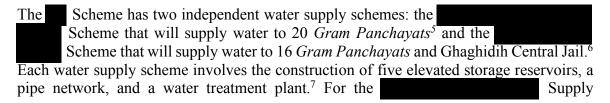
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¹ Section 2(iii), Jharkhand Panchayati Raj Act, 2001, available at: http://www.jharkhand.gov.in/documents/10179/54684/Panchayat%20Raj%20Act annexed as ANNEXURE B.

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(1) The Rural Water Supply and Sanitation Project for Low Income States – Overview

The World Bank Board of Directors approved the Rural Water Supply and Sanitation Project for Low Income States on December 30, 2013, for US\$500 million.² The Project aims to address water and sanitation needs of four states, namely Assam, Bihar, Jharkhand, and Uttar Pradesh. The Jharkhand component of the project will reportedly be implemented in six selected districts of the state.³ The Scheme is a sub-project in district being implemented by the Drinking Water and Sanitation Department (DWSD). One of the stated aims of the Project is to promote decentralised service delivery arrangements, with increased *Panchayati Raj* Institution ("PRI") involvement and community participation.⁴ *Panchayati Raj* refers to the system of local self-governance in India introduced through constitutional amendments in 1992.



² IN Rural Water Supply and Sanitation Project for Low Income States (Financials), available at: http://projects.worldbank.org/P132173/india-rural-water-supply-sanitation-project-low-income-states?lang=en&tab=financial.

 $\frac{http://documents.worldbank.org/curated/en/369471468041971982/pdf/E41820v60EA0P10MF0JHARKHA~ND0Vol-0I.pdf~.$

⁶ Drinking Water and Sanitation Division,

Detailed Project Report for

Water Supply Scheme, annexed as ANNEXURE C (hereinafter,

Detailed Project Report), p. 1-2.

³ ENV Developmental Assistance Systems (India) Pvt Ltd, Environmental Assessment & Environmental Management Framework For the World Bank Assisted Water Supply Projects in Selected Districts of Jharkhand (Draft Final Report), March -2013, (hereinafter EA-EMF Report) Introduction, p. A, available at:

⁴ *Id*.

⁵ A *Gram Panchayat* is any local area comprising of a village or a group of contiguous villages/groups or tolas or part thereof to be a Gram Panchayat area with a population within its territory, as nearly as five thousand, that is declared so by orders of the Jharkhand Government. The Gram Panchayat is specified by the name of the village having the largest population. See Section 13(1)(2), Jharkhand Panchayati Raj Act, 2001, ANNEXURE B.

Detailed Project Report (ANNEXURE C), Executive Summary & Salient Features, id.

Scheme, the water will be drawn upstream from the	river near village							
.8A tariff will be imposed for access to drinking water under	this scheme. ⁹ The							
Scheme's construction, operation, and management have been auctioned to								
\cdot^{10}								

In the concept stage Integrated Safeguards Data Sheet ("ISDS"), the World Bank Task Team listed the following safeguards as potentially applying to the Project:¹¹

- Environmental Assessment OP/ BP 4.01;
- Forests OP/BP 4.36;
- Indigenous Peoples OP/BP 4.10; and
- Involuntary Resettlement OP/BP 4.12.

It is notable that the Task Team did not envisage applicability of the Safeguard Policy on Physical Cultural Resources OP/BP 4.11 to the Project.

(2) Impacts of the Scheme on the community

(a) Harms caused to community's physical cultural resources and traditions

Construction of the ESR threatens the continuation of essential cultural practices of the Indigenous community. The state authorities are constructing the ESR on community land, locally called The popular local name is Severy year, after Diwali, the community has This is an old community customs associated with This is an old community tradition where villagers keep an egg in the middle of the ground, and all the cattle in the village are let loose. The person whose cow breaks the egg first is the winner. The community can no longer practice this tradition associated with because common community land was grabbed for the construction of an ESR under the Scheme.
8 Drinking Water and Sanitation Department, Detailed Project Report (Volume -1) for Preparation of DPR
for Drinking Water Supply System for Part 1 i.e.
, annexed as ANNEXURE D (hereinafter Detailed
Project Report), p. 12.
Detailed Project Report (ANNEXURE D), p.46.
The Telegraph, "April 9, 2015, available at:
, annexed as
ANNEXURE E.
¹¹ Integrated Safeguards Data Sheet Concept Stage, Report No.: ISDSC1405, "II. SAFEGUARD POLICIES THAT MIGHT APPLY", Prepared on Nov. 2, 2012, available at:

http://documents.worldbank.org/curated/en/563001468251987727/pdf/ISDS-Print-P132173-11062012-

1352260223338.pdf, annexed as ANNEXURE F.

Furthermore, every five years, the community has a sacrificial ceremony called which is followed by a traditional feast. Villagers invite relatives from far and wide and everyone partakes in a mass community feast at the ground. With the ESR coming up on the ground, there is no space to hold this customary practice anymore.
During the construction of the ESR, a martyrdom site was also razed. This martyrdom site commemorated from the community who gave their life to the struggle for statehood for Jharkhand. Boulders were placed at that site in their memory. Every year, on the community would observe their martyrdom day at that site. This martyrdom site was an important physical, historical and cultural resource of both the community and Jharkhand. They razed the boulders to construct the ESR. A statue with busts of the martyrs was placed adjacent to the ESR by the project implementors. The community does not believe in having statues of community members who have died. Stones or boulders are placed in their memory instead. The community was never consulted on this issue.
The site of the ESR has strong bonds with the way of life, culture, traditions, and history of the Indigenous people of ground away from the community is an attack on its traditions, culture, and history.
(b) Economic impacts and impacts on community autonomy
The community is also concerned about the economic impacts of the whole water supply scheme, fearing that it will worsen already poor conditions in the region. Many of the households currently live below the poverty line. 12 They rely on local water resources, including wells and hand-pumps, for their water needs. Until now, this water has been available free of charge. However, after the implementation of the Scheme, they will have to pay for access to water. 13 They fear this will further impoverish the community.
The community also fears the adjacent city,
The poverty line in India is INR 32 per day for a person in a rural area and INR 47 per day for a person in an urban area. <i>See</i> Down to Earth, "New poverty line: Rs 32 for rural India, Rs 47 for urban India", August 17, 2015, available at: https://www.downtoearth.org.in/news/new-poverty-line-rs-32-for-rural-india-rs-47-for-urban-india-45134 . Preliminary Design Report, <i>supra</i> FN 6. Agglomeration Master plan 2027:
Draft Proposal, April 2017, p.5., available at: (hereinafter Draft Master Plan), annexed as ANNEXURE G.

Indian Constitutional and legislative protections regarding rights over land and water resources. Expansion of city limits may dissolve those protections and further marginalise the Indigenous communities. Scheme, which has already been implemented by sidestepping traditional governance institutions, appears to be part of this expansion plan. According to the Draft Proposal Master Plan, one of the key goals of this urbanisation process is to establish an urban area with treated piped water supply. 15 The Scheme is, therefore, a key component in furtherance of this urbanisation process. As such, the World Bank is complicit in undermining the Constitutional rights and protections of Indigenous communities through its support of this Scheme. (c) Lack of information disclosure and community consultations Besides the harmful impacts of the project on its customs, and physical cultural resources, the community is also aggrieved by the lack of information disclosure and consultation for this project. Documents pertaining to the Scheme are not available on the World Bank info-shop. The community only got access to the Detailed Project Reports, and the Preliminary Design reports for the Scheme after the i of another impacted village, , shared it with the . The got hold of these documents after going through a strenuous process under the Right to Information Act. World Bank management and the implementing authorities never consulted the about this project. In a team from the came to the site in the village, for inspection. When members of the community asked them questions, the inspection team told them they were doing a soil examination. The team assured the community no construction would happen in the village without *Gram Sabha* consent. Another team visited the site . This team came with machinery for the construction of the ESR. The community opposed any proposed construction and held protests. The administration again gave the community an assurance that no construction activity would take place without a *Gram Sabha* resolution and the team left. Project documents confirm the lack of appropriate consultations in The Detailed Project Reports do not list any public consultations apart from the meetings of the Village Water and Sanitation Committees (VWSC). For the baseline Environmental and Social Assessments as well as the Tribal Development Plan, consultations were done at the level and not for the Scheme in particular.

(d) Invalid Gram Sabha Resolution

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¹⁵*Id*, at p.62.

is a Schedule V protected area under the Indian Constitution.¹⁶ The Panchayats (Extension to Scheduled Areas) Act, 1996 ("PESA") applies to all rural Schedule V protected areas.¹⁷ Under PESA, any development scheme or welfare plan to be implemented in a Schedule V area, or any decision regarding common community resources, should be taken with the consent of the village *Gram Sabha*.¹⁸

The land on which they are constructing the ESR in under the jurisdiction of the is an independent *Gram Sabha* of . The land constitutes a common community resource for the village community. Therefore, a *Gram Sabha* resolution is a pre-condition for starting any development activity in the village.

In traditional leaders from traditional leaders from traditional governance. Taking advantage of the absence of traditional leadership, the construction work for the water tank started. The Indigenous residents of have passed several resolutions opposing construction of an ESR in their village.

The community is profoundly disturbed by the World Bank's support of a project that violates Indian law, especially laws designed to protect the rights of Indigenous people.¹⁹

(3) Violations of World Bank Policies

(a) Operational Policy on Environmental Assessment OP 4.01

(i) Erroneous Project Categorisation

Bank management has wrongly categorised this project as a category B project, which lowered the required level of environmental assessment. Under the World Bank Policy on Environmental Assessment, a proposed project is classified as Category A "if it is likely to have significant adverse environmental impacts that are sensitive, diverse, or unprecedented. These impacts may affect an area broader than the sites or facilities subject to physical works." A potential impact is considered "sensitive" if it may be irreversible (for example, lead to loss of a major natural habitat) or raise issues covered by OP 4.04,

¹⁶ Scheduled Areas (State of Jharkhand) Order, 2007 available at http://www.jharkhand.gov.in/documents/10179/2712021/Presidential%20Order%20for%20the%20Scheduled%20Areas%20of%20Jharkhand, annexed as ANNEXURE H.

¹⁷ Schedule V refers to Fifth Schedule, Article 244(1) Constitution of India. *See* Part C, sub-part 6, Fifth Schedule. Available at: https://www.mea.gov.in/Images/pdf1/S5.pdf.

¹⁸ Section 4(e), Panchayats (Extension to Scheduled Areas) Act 1996, (*hereinafter* PESA) available at: https://tribal.nic.in/actRules/PESA.pdf, annexed as ANNEXURE I.

¹⁹ Section 4(e), PESA, ANNEXURE I, id..

²⁰ The Environmental and Social Safeguard Policies (*hereinafter* ESSP), OP 4.01, Environmental Assessment, ¶ 8(a).

Natural Habitats; OP/BP 4.10, Indigenous Peoples; OP/BP 4.11, Physical Cultural Resources or OP 4.12, Involuntary Resettlement.²¹

The scheme is one of the many large multi-village schemes that are being implemented under the Project.²² In at least one state in which the Project is being implemented (i.e., Jharkhand), there will be wide-ranging impacts on Indigenous Peoples, including issues covered under OP/BP 4.10. Moreover, construction of large multi-village schemes requires infrastructure creation which often has diverse and wide-ranging impacts on ecology, human health and safety, resources, and rights of people. Furthermore, the Project envisages monetising access to drinking water for rural communities in India. This is likely to have unprecedented impacts on impoverished rural communities in all four states if they currently have free access to drinking water. Bank management did not adequately consider the serious adverse impacts of these multi-village schemes on the impacted communities and their physical cultural and water resources at the time of project screening.

The Scheme, in particular, involves serious and multidimensional environmental concerns, as well as impacts on critical cultural and economic resources of Indigenous communities.²³ A large-scale infrastructure development project that has the potential to irreversibly destroy or damage a physical cultural resource, such as the martyrdom spot, must be considered a "sensitive" adverse environmental impact within the scope of the definition of a Category A project.

The Scheme proposes to extract significant volumes of water from the river, which is likely to have adverse impacts on the hydrology of the area. Most of the impacted villages are Indigenous villages where local bodies of water, like ponds and wells, form a key component of many cultural practices. Diversion of the water of the river, which feeds groundwater and other water reservoirs in the area, can have significant negative impacts on local bodies of water in these villages, thereby affecting the cultural practices and way of life of many Indigenous communities. The potential adverse impacts of the Scheme on the hydrology of the region have the potential to be significant and irreversible.

Additionally, even though the World Bank is not directly funding the Urban Agglomeration Plan, the reality is that the Bank-funded Scheme is a key component of the proposed Urban Agglomeration Plan.²⁴ As described above, this Plan will adversely impact several Indigenous villages. The urbanisation of the rural areas around will also significantly increase the run-off into the rivers surrounding these areas.²⁵ The community fears that increased urban run-off to these rivers,

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²¹ ESSP, OP 4.01, Environmental Assessment.

²² Project Information Document (PID) Concept Stage, p. 9, available at http://documents.worldbank.org/curated/en/217221468771091447/pdf/PID0Print0P1321730102520120135
1185627617.pdf

²³ See (2)(a) Harms caused to community's physical cultural resources and traditions, (2)(b) Economic impacts and impacts on community autonomy, p. 5-6.

²⁴ Draft Master Plan , p.62, ANNEXURE G.

accompanied by the mass abstraction of water from them, may lead to devastating impacts on the aquatic ecosystem, hydrology, hydro-geology, direction and nature of river flow, and erosion patterns.

Given the potential for diverse, large-scale, and unprecedented impacts on Indigenous communities in the region, the Scheme required a rigorous environmental assessment which should have been done as per Category A standards. The hydrology impacts alone of these large multi-village schemes should have required independent, internationally recognised hydrology experts as per the requirements of the Operational Policy on Environmental Assessment.²⁶

The Bank failed to do an adequate project screening, which in turn caused a failure to adequately assess the potential impacts of the RWSS-LIS and the various sub-projects under it. A proper and timely Category A Environmental Assessment for the would have provided the necessary opportunity for the Bank to fully analyse risks and issues presented by the Scheme, and to identify alternative approaches that would have minimised adverse impacts and maximised possibilities to restore and improve the environment.

Inadequate Environmental Assessment (ii)

The implementing authority did not do an adequate environmental assessment for the Scheme, despite large-scale potential adverse component of the impacts. The Baseline Environmental Assessment & Environmental Management Framework ("EA-EMF") for the state of Jharkhand as a whole did not examine potential adverse impacts of sub-projects. Instead, it noted that for sub-projects, an Environment Data Sheet and categorisation into Category 1 or 2 was needed. In the case of Category 2 sub-projects, a detailed environmental appraisal was required.²⁷ There is no indication that these requirements were fulfilled in the case of the Scheme. None of these documents are publicly available. We were told that when the requested these documents through an RTI application, he was instead provided with the Detailed Project Reports and Preliminary Design Reports. The Detailed Project Reports for the component does contain an environment study, however it is lacking on several fronts.

A large infrastructure project of this scale requires a comprehensive environmental assessment. The environment study done for the component does not fulfil that requirement. The environment study wrongly concludes that the proposed structures will be on governmental land and will not impact private land.²⁸ It does not take into account the structures constructed on common community land. There has been no

industrialization and urbanization of rural land increases the amount of runoff into source water", available

annexed as ANNEXURE J.

²⁶ ESSP, OP 4.01, Environmental Assessment., ¶4.

²⁷ EA-EMF Report, p. 117.

Detailed Project Report (ANNEXURE D), p.43

assessment of the impacts of the Scheme on Indigenous communities, their autonomy, and physical cultural resources. It does not assess the impacts of the Scheme on the hydrology of the area. This study does not include an Environment Data Sheet or information about sub-project categorisation. It also fails to assess alternative ESR locations.

The apparent failure to conduct a proper environmental assessment is a clear violation of the World Bank's Safeguard Policy on Environmental Assessment. It indicates a failure on the part of Bank management to monitor sub-projects properly and ensure compliance with the World Bank's Safeguard Policies. The Bank's supervision of the DWSD, was insufficient and wanting, and as such violates the requirements of OP 4.01.²⁹

(iii) Lack of a proper mechanism for sludge disposal

A water supply scheme of this level will generate enormous amounts of sludge. It is, therefore, concerning that neither the Detailed Project Report nor the Preliminary Design provide any indication as to where the sludge will be disposed. The Detailed Project Reports merely give a vague outline of the process for sludge disposal.³⁰ However, the environment study does not do an objective assessment of the sludge that will be produced through the Scheme and the process for disposing it. Furthermore, the location where such sludge will be disposed of, has not been disclosed.

Residual sludge generated from water treatment processes can be toxic. It can have suspended solids, pathogens, and heavy metals. Such sludge, if not properly disposed of, can further contaminate the receiving waters and adversely impact aquatic ecosystems as well as water chemistry.³¹ Such sludge is also likely to have heavy metal residuals, which can be toxic to phytoplankton and zooplankton and to higher aquatic plant and animal species, including fish.³² The community fears that the use of chlorine for water treatment can lead to chlorine residuals in the sludge, which can be highly toxic.³³

Given the potentially alarming levels of toxicity in the discharged sludge, the Detailed Project Report and Preliminary Design Report should have discussed these risks and provided details about sludge disposal.³⁴ The fact that the reports lacked relevant and important information regarding sludge disposal should have been a cause of concern for the Bank. The Bank Task Team should have looked into these components before approving the reports. Even a rudimentary environmental assessment for a water treatment

r Detailed Project Report (ANNEXURE D), p.55

²⁹ ESSP, OP 4.01, Environmental Assessment., ¶9.

³¹ , p. 10-2, 10-3, ANNEXURE J.

[,] p. 10-3, ANNEXURE J. , p. 10-4, ANNEXURE J.

³⁴ In the past, the Inspection Panel has found the Bank in violation of its policies for failure to properly address the issue of sludge disposal at the environment assessment stage. See Investigation Report-Colombia: Cartagena Water Supply, Sewerage and Environmental Management Project, June 24, 2005, p.44, available at:

 $[\]underline{\text{http://documents.worldbank.org/curated/en/824481468770490508/pdf/320340ENGLISH01ationReport01P} \\ UBLIC1.pdf$

project must include details about the project's sludge disposal process, where such sludge will be disposed of, and the environmental feasibility of the same. Such an oversight by the Bank suggests that the scope and level of scrutiny employed by the Bank was deficient.

(iv) Lack of Public Consultation

Under the World Bank's Environment and Social Safeguard Policy ("ESSP"), the borrower is supposed to consult project-affected groups about the project's environmental impacts and take their views into account.³⁵ However, this Policy has been violated with respect to the Scheme.

residents. The Jharkhand Baseline EA-EMF claims that it was developed through broad consultations across Jharkhand.³⁶ The scope of these consultations was to assess the existing status of water supply, sanitation, public health, and personal and environmental hygiene.³⁷ It seems these consultations did not make a rigorous attempt to understand the impacts of planned components of the Project on project-affected people. An environmental assessment as per the ESSP has to evaluate a project's potential environmental risks and impacts and examine project alternatives.³⁸ Public consultations related to an environmental assessment should, therefore, include consultations specifically regarding these aspects. The Bank should properly monitor and review the scope of an EA-EMF for all sub-projects, including scrutiny of the nature and extent of consultations.³⁹ The extremely narrow scope of the EA-EMF consultations falls short of the requirements for an EA-EMF and indicates a failure on the part of the Bank to appraise DWSD's work properly.⁴⁰

Little attempt has been made to take community views into account even though construction of a key component of the Scheme is happening on land to which the community has deep historical and cultural ties. The community believes that the Scheme does not fulfil the ESSP's requirements for public consultations.⁴¹

(v) Inadequate Information Disclosure

The World Bank has failed to ensure fulfilment of its information disclosure requirements in this Project. Under World Bank policy, the borrower is supposed to provide relevant material in a timely manner prior to consultation and in a form and language understandable and accessible to project affected people.⁴² In the case of the Scheme, the implementing authority never provided any documents to the community. There is also

³⁵ ESSP, OP 4.01, Environmental Assessment., ¶15.

³⁶ EA-EMF Report, p. 3.

³⁷ EA-EMF Report, p. 4.

³⁸ ESSP, OP 4.01, Environmental Assessment., ¶2.

³⁹ ESSP, BP 4.01, Environmental Assessment, ¶16.

⁴⁰ ESSP, OP 4.01, Environmental Assessment., ¶9.

⁴¹ ESSP, OP 4.01, Environmental Assessment., ¶14.

⁴² ESSP, OP 4.01, Environmental Assessment., ¶16.

no information about the Scheme on the World Bank's website. In fact, the World Bank's website only has documents for Jharkhand as a whole, which discuss the over-arching RWSS-LIS. The community, first realised the World Bank is funding the through media reports. The information disclosure for the Scheme falls far short of meeting the ESSP requirements.⁴³

(b) Operational Policy on Indigenous Peoples OP 4.10

The Bank's Indigenous Peoples Policy OP 4.10 applies to the Scheme's implementation in Most of population comprises of the *Santhal* and *Ho* Indigenous communities. The *Santhal* and *Ho* are impoverished communities in East and Central India that have suffered marginalisation because of rapid industrialisation at the cost of their ancestral land and resources. They identify as Adivasis and are recognised as Scheduled Tribes under the Constitution of India.⁴⁴ Both, Santhal and Ho communities have their own traditional governance, and decision-making structures, as well as cultural and spiritual practices that are distinct from mainstream practices. The Santhal traditional governance system is called the Majhi Pargana Mahal and the Ho traditional governance system is called Munda-Manaki system. The Santhals speak Santhali and members of Ho community speak Ho language. Based on these facts, it can be concluded that the Santhal and Ho residents of are Indigenous communities for the purpose of the Indigenous Peoples Safeguard Policy.

Under the Policy, the Bank is supposed to ensure that Indigenous communities receive social and economic benefits in a culturally appropriate manner.⁴⁵ The lack of appropriate consultation, risks to important Indigenous resources and cultural and historical heritage, and the manner in which the ESR is being constructed on the community's common property resource is worrisome. The community believes that the Bank's actions with regard to planning and implementation of the RWSS-LIS, and specifically the scheme, disrespect and threaten the dignity, human rights, economy, and cultures of Indigenous Peoples.

(i) Lack of free, prior, and informed consultation

According to the Bank's Policy on Indigenous Peoples:

A project proposed for Bank financing that affects Indigenous Peoples requires⁴⁶:

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⁴³ ESSP, OP 4.01, Environmental Assessment., ¶15.

Areas Regulation, available at: http://www.jharkhand.gov.in/documents/10179/54299/List%20Of%20Caste%20And%20SubCast%20undero%20CNT%20ACT. Scheduled Tribes is a term that refers to tribal groups that are recognised as such by the Constitution of India.

⁴⁵ ESSP, OP 4.10, Indigenous Peoples, ¶1.

⁴⁶ ESSP, OP 4.10, Indigenous Peoples, ¶6.

- (a) screening by the Bank to identify whether Indigenous Peoples are present in, or have collective attachment to, the project area...;
- (b) a social assessment by the borrower...;
- (c) a process of free, prior, and informed consultation with the affected Indigenous Peoples' communities at each stage of the project, and particularly during project preparation, to fully identify their views and ascertain their broad community support for the project...;
- (d) the preparation of an Indigenous Peoples Plan...or an Indigenous Peoples Planning Framework...; and
- (e) disclosure of the draft Indigenous Peoples Plan or draft Indigenous Peoples Planning Framework...

Regrettably, the development of the Scheme neglected most of these requirements. The communities in were kept in the dark and excluded from the decision-making process for the implementation of the Scheme. The community was not asked if they required piped water or how they wanted water supplied. According to the Tribal Development Plan prepared for Jharkhand, the Detailed Project Report was to be approved and consulted on at the habitation level.⁴⁷ The Indigenous communities in takes all the decisions after rigorous consultation processes involving the whole *Gram Sabha*. residents, have passed numerous resolutions opposing the construction of the ". 48 The community also raised their grievances with the Project ESR at through letters to local authorities. Under the Policy on Indigenous Peoples, the Bank must undertake a screening to determine whether Indigenous Peoples have a collective attachment to project land.⁴⁹ It seems there was no such screening for the Scheme. The Bank must consult with the affected Indigenous communities during the screening process, 50 but the community was not consulted on any aspect of the Scheme. This suggests that World Bank management failed to take steps to do a proper appraisal of risks to Indigenous communities. The project documents do not disclose any attempts made to ascertain if the has broad community support.⁵¹ According to the Tribal Development Plan for Jharkhand, self-selection by Indigenous communities from the habitation/village was supposed to be a central principle under the RWSS-LIS.⁵² However, in the case of the Scheme, it has been forced upon the communities despite their vehement opposition.

⁴⁷ See IPE GLOBAL, Jharkhand Tribal Development Plan, March 2013, available at: http://documents.worldbank.org/curated/en/153061468041654030/pdf/IPP6290v20P1320C0disclosed0405 0130.pdf (hereinafter Tribal Development Plan), annexed as ANNEXURE K. p. 59.

⁴⁹ ESSP, OP 4.10, Indigenous Peoples, ¶8.

⁵⁰ ESSP, OP 4.10, Indigenous Peoples, ¶8.

⁵¹ ESSP, OP 4.10, Indigenous Peoples, ¶11.

⁵² Tribal Development Plan, ANNEXURE K, p. 50.

As highlighted earlier, the Scheme appears to be part of a larger process to urbanise constitutionally protected Indigenous areas. The Indigenous communities in the area do not require piped water supply. They have adequate access to water in their village free of cost. Instead, the demand for piped water is coming from irregular housing colonies of non-Indigenous communities that have emerged around and other Indigenous villages, who have long been complaining about a shortage of water. Using their Indigenous ancestral resources, the Scheme is neither wanted nor needed, but is being imposed on the community. These facts show that a process of free, prior, and informed consultations did not take place.

The Tribal Development Plan for Jharkhand acknowledges that traditional governance institutional systems have substantial influence in Indigenous areas and that "people often have more faith in these than PRIs and VWSCs." The Tribal Development Plan recognises that "inclusion of traditional tribal institutions will be critical as they have substantial influence in their respective tribes." willage is organised under the *Majhi-Pargana* as well as the *Munda-Manaki* system. Yet, for the implementation of the Scheme, the *Majhi-Pargana* and the *Munda-Manaki* systems were sidestepped.

(ii) No assessment of the negative impacts of Scheme on Indigenous community resources

The World Bank Policy on Indigenous Peoples makes clear that even for large projects which have multiple sub-projects, if the screening of an individual program or sub-project indicates that Indigenous Peoples are present in, or have collective attachment to, the area of the program or sub-project, the borrower must ensure that, before the individual program or sub-project is implemented, a social assessment is carried out, and an Indigenous Peoples Plan (IPP) is prepared.⁵⁵

The "issues for consideration" described in the Jharkhand Tribal Development Plan do not include issues arising out of community opposition to projects and their various components due to impacts on community resources. ⁵⁶ Instead, they are limited to improving access to water and toilets. There is no indication that a social assessment was conducted to evaluate the Scheme's potential positive and adverse effects on Indigenous Peoples or "to examine project alternatives where adverse effects may be significant." ⁵⁷ In fact, the Baseline Social Assessment for Jharkhand makes an incorrect assessment that the program interventions will not impact Indigenous communities. ⁵⁸ The World Bank Task Team appears to have overlooked these contraventions of the Safeguard Policy on Indigenous Peoples.

⁵³ Tribal Development Plan, ANNEXURE K, p. 9.

⁵⁴ Tribal Development Plan, ANNEXURE K, p. 10, 14.

⁵⁵ ESSP, OP 4.10, Indigenous Peoples, ¶14.

⁵⁶ Tribal Development Plan, ANNEXURE K, p. 40.

⁵⁷ ESSP, OP 4.10, Indigenous Peoples, ¶ 9.

⁵⁸ Tribal Development Plan, ANNEXURE K p.7.

As described in detail above, the ESR is being constructed on common community property of the community. This land has deep historical significance for the community and is deeply tied to their traditions and cultural practices. The Scheme is also closely linked to the Jharkhand Urban Agglomeration Plan that threatens to fundamentally change the nature of this Indigenous area and convert it into an urban zone. Thus, the social assessment should assess the negative impacts of the Proposed Urban Agglomeration Plan as well.

(iii) Absence of a mitigation plan to provide remedy for the negative impacts of the Scheme on Indigenous communities

OP 4.10 requires that where adverse impacts are unavoidable, the borrower must minimise, mitigate, or compensate for such effects.⁵⁹ The Detailed Project Report does not contain a mitigation plan to remedy the negative impacts that the Scheme is likely to cause Indigenous communities, nor have they been compensated for the harm already caused. Moreover, after the completion of the scheme, the community will be forced to pay money to access water. The only mitigatory step undertaken by the Project implementing authorities was the construction of a statue of the martyrs as a replacement of the (martyrdom site). However, no consultation was done with the community before placing these statues and razing the original martyrdom site. Had there been a consultation, the community would have been able to communicate it to the Project implementing authorities that their community does not believe in erecting statues.

(c) Operational Policy on Physical Cultural Resources OP 4.11

(i) Impacts on physical cultural resources not taken into account in the project design

The Bank's policy on Physical Cultural Resources requires a borrower to address impacts on physical cultural resources in projects proposed for Bank financing, as an integral part of the environmental assessment process. This is true even for projects involving subprojects like the Scheme. The Baseline and Impact Assessment should include: "(a) an investigation and inventory of physical cultural resources likely to be affected by the project; (b) documentation of the significance of such physical cultural resources; and (c) assessment of the nature and extent of potential impacts on these resources." The borrower is supposed to have extensive consultations with project affected groups for identifying physical cultural resources because they are often undocumented or unprotected by law. San Assessment of the nature and extensive consultations with project affected groups for identifying physical cultural resources because they are often undocumented or unprotected by law.

In the Scheme documents, there again is no indication that any steps were taken to identify physical cultural resources that will be impacted by the project. In the Concept

⁵⁹ ESSP, OP 4.10, Indigenous Peoples, ¶1, ¶12.

⁶⁰ ESSP, OP 4.11, Physical Cultural Resources, ¶4.

⁶¹ ESSP, OP 4.1, Physical Cultural Resources, ¶14.

⁶² ESSP, BP 4.11, Physical Cultural Resources, ¶ 8.

⁶³ ESSP, BP 4.11, Physical Cultural Resources, ¶ 7.

Stage ISDS for the Project, the Task Team did not envisage applicability of the Safeguard Policy on Physical Cultural Resources OP/BP 4.11.⁶⁴ Management's initial appraisal of the project design is weak and fails to adequately consider the true extent of impacts on physical cultural resources. The Baseline EA-EMF also concludes that no existing cultural property will be damaged.⁶⁵ However, the EA-EMF does envisage "possible damage to places of cultural, heritage and recreational importance" as a construction stage environmental impact.⁶⁶

As mentioned, the site of the ESR in resource of the community. They use this space for various cultural practices including customary practices associated with and the customary feast after resources. It is also a memorial site in the memory of resources was not taken into account at any stage in the project.

(ii) No steps to mitigate the impacts on community cultural heritage

Bank policy requires the borrower to develop a physical cultural resources management plan if there are impacts on physical cultural resources. Such a management plan should include measures for avoiding or mitigating any adverse impacts on physical cultural resources, provisions for managing chance finds, any necessary measures for strengthening institutional capacity, and a monitoring system to track the progress of these activities.⁶⁷ Even for projects involving sub-projects, the Bank is supposed to ensure implementation of mitigation measures and monitor them during project implementation.⁶⁸

However, the Environmental Management Framework developed under the Baseline EA-EMF does not provide any measures to avoid or mitigate impacts on physical cultural resources. The environment study for the component of the Scheme does not consider impacts on physical cultural resources. As already mentioned, the supposed mitigatory step undertaken by constructing the statute of martyrs was done without any consultation with the community. The community does not believe in having statues. Bank management's supervision with respect to impacts on physical cultural resources has been especially lacking.

(4) Violations of Indian and International Law

The Bank Policy OP 4.01 on Environmental Assessment requires that the environmental assessment consider "the country's overall policy framework, [and] national legislation...related to the environment and social aspects..." and "identify matters pertaining to the project's consistency with national legislation or international

66 EA-EMF Report, p. 89.

⁶⁷ ESSP, OP 4.11, Physical Cultural Resources, ¶ 9.

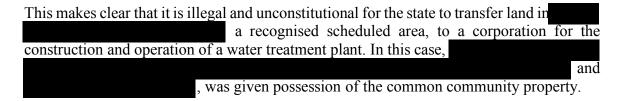
⁶⁴ Integrated Safeguards Data Sheet Concept Stage, ANNEXURE F.

⁶⁵ EA-EMF Report, p. B.

⁶⁸ ESSP, OP 4.11, Physical Cultural Resources, ¶ 14 read with OP 4.01, Environmental Assessment, ¶9.

(a) Violation of Constitutional Provisions

Schedules V and VI of the Constitution of India provide for self-governance in tribal majority areas under Article 244.⁷⁰ The object of Schedule V is to preserve the autonomy, culture, and economic empowerment of Indigenous or tribal peoples to ensure social, economic, and political justice in the scheduled area.⁷¹ Clause 5(2) of Schedule V prohibits the state from transferring public/state land in Scheduled areas to non-tribals.⁷² The public policy rationale for this law is to preserve peace and safeguard the tribal way of life: if the Government transfers the public land to non-tribals, "peace would be disturbed, good governance in scheduled area would slip into the hands of the non-tribals who would drive out the tribals from scheduled area and create monopoly to the well-developed and sophisticated non-tribals..."



(b) Violation of PESA and Jharkhand Panchayati Raj Act ("JPRA")

Under PESA, any plan or proposal that is presented by the *Gram Panchayat* has to receive prior approval, after consultation, from the *Gram Sabha*. The *Gram Sabha* has the power to safeguard community resources. Its powers include managing natural resources like land, water, and forest falling within the limits of the village area.

However, as mentioned above,⁷⁷ for the scheme, valid *Gram Sabha* approval has not been provided in the Detailed Project Report shows that letters have been obtained from various VWSCs through the elected Panchayat head. The PESA requirement is a resolution from the whole *Gram Sabha*, i.e. all adult members in a village who are on electoral rolls and not just the VWSC.

⁶⁹ ESSP, OP 4.01, Environment Assessment, ¶ 3.

⁷⁰ Constitution of India, Art. 244.: "Administration of Scheduled Areas and Tribal Areas (1) The provisions of the Fifth Schedule shall apply to the administration and control of the Scheduled Areas and Scheduled Tribes in any State other than the States of Assam Meghalaya, Tripura and Mizoram."

⁷¹ Samatha vs State Of Andhra Pradesh And Ors., 11 July, 1997, Appeal (civil) 4601-02 of 1997, available at https://indiankanoon.org/doc/1969682/.

⁷² Clause 5(2) Fifth Schedule, Article 244(1) Constitution of India, read with Samatha vs State of Andhra Pradesh And Ors.

⁷³ Samatha vs State Of Andhra Pradesh And Ors. *Supra* FN 73.

⁷⁴ Section 4 (e)(i), PESA, ANNEXURE I.

⁷⁵ Section 4 (d), PESA, ANNEXURE I.

⁷⁶ S. 4(j), (m), ANNEXURE I; S. 10(xi), Jharkhand Panchayati Raj Act, ANNEXURE B.

⁷⁷ See 2(d) Invalid Gram Sabha ResolutionInvalid Gram Sabha Resolution, p.7.

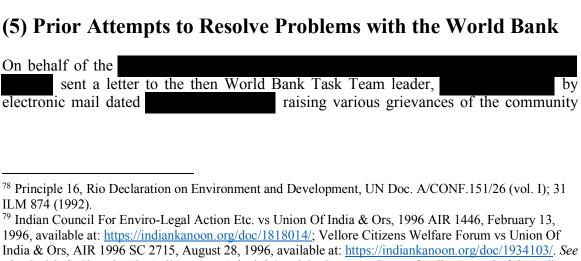
It is worrying that a World Bank-funded scheme is violating domestic legislation meant for the protection of Indigenous communities and that Bank management has failed to adequately monitor compliance with safeguards and local laws by the borrower.

(c) Violation of the Polluter Pays Principle

The "polluter pays" principle is a well-accepted general principle of international law and is codified in international instruments.⁷⁸ The principle is now also part of Indian environmental jurisprudence.⁷⁹ The principle holds that those who produce pollution should bear the costs of managing it to prevent damage to human health or the environment.

It is well-documented that	and	its	surrounding	areas	have	suffered
considerable environmental deg	gradation because	of i	ndustrialisatio	n and	intense	mining
including uranium mining. ⁸⁰ T	The Baseline EA-	EMI	F for Jharkha	nd ack	cnowled	dges this
environmental degradation,81 no	ting that "metallic	and	dissolved toxi	ic wast	es fron	ı
	and radioactive v	vaste	es from the ura	anium 1	mill and	d tailings
ponds of the			and its tribu	ıtaries.	,,82	
The Indigenous communities i	n the region have	- trie	ed to preserve	their	water	and land

The Indigenous communities in the region have tried to preserve their water and land resources despite this rapid industrialisation. Yet, the Scheme will in effect put the burden on the Indigenous communities, instead of the polluters, by making communities pay for access to drinking water, which is presently free. This is not consistent with the polluter pays principle.



also Satish C. Shastri, 'The Polluter Pays Principle' and the Supreme Court of India, Journal of the Indian Law Institute, 42 JILI (2000) available at: http://14.139.60.114:8080/jspui/bitstream/123456789/17813/1/027 The 20Polluter 20Pays 20Principle

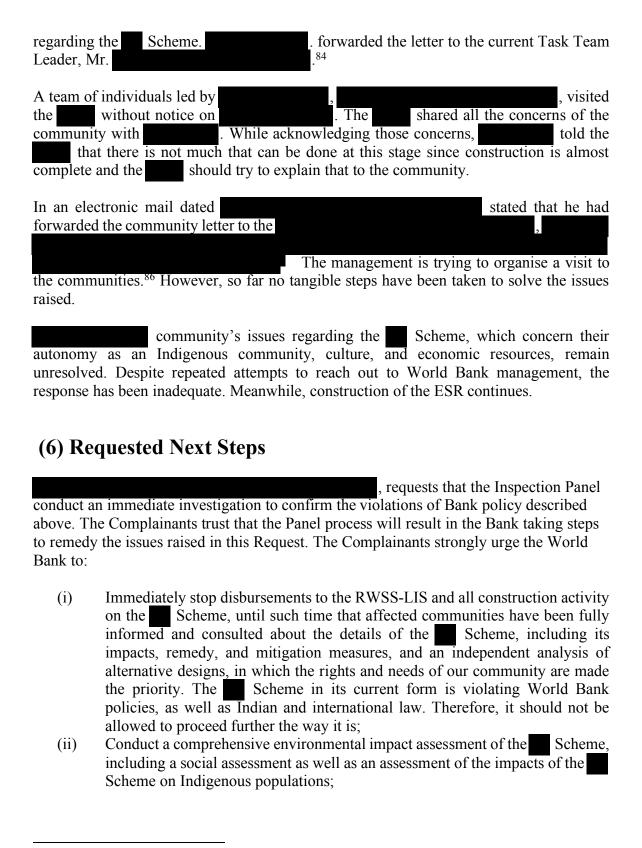
%20and%20the%20Supreme%20Court%20of%20India%20%28108-116%29.pdf?source=app.

 $^{^{80}}$ See, e.g., available at:

⁸¹ EA-EMF Report, p. C.

⁸² EA-EMF Report, p. 86.

⁸³ Chain of e-mails between ANNEXURE M. and World Bank Management, p. 1/12, annexed as



⁸⁴ Id at p. 1/12, ANNEXURE M.

⁸⁵Supra, FN 83, p. 2/12...

⁸⁶ Supra, FN 83, p. 3/13-12/12.

- (iii) Appoint an independent hydrology expert to look at cumulative hydrological impacts of the Scheme, as well as other schemes that have been implemented in and surrounding areas under RWSS-LIS;
- (iv) Once prepared, translate all assessment documents into Hindi and Santhali and disclose them through culturally appropriate consultations with our community, as well as other project affected communities;
- Allow us, as affected people, to participate in the analysis and decision-making process for possible alternatives. The ESR should be removed, and our restored to its original state. If it is environmentally feasible, the Scheme could be implemented in alternative sites to benefit communities that actually require water, rather than imposing it on our community, which has preserved its water resources despite various challenges;
- (vi) Conduct all future baseline studies and monitoring reports with full transparency and participation of affected communities and make the results public.

Please note we are attaching a Hindi translation of this supplement, however, please treat the English version as authoritative.

Please do not hesi	itate to	o conta	ct us thro	ugh			with any	quest	tions y	you
may have. Please	e send	corres	pondence	to		in both	the Hin	di and	l Engl	lish
languages via							Please	also	copy	all
communications	to	our	advisor	and	supporter					

We look forward to hearing from you.

Sincerely,

(See ANNEXURE A for a list of complainants)

Attachments to the Request for Inspection

(Available upon request to the Inspection Panel)

Annex A: Gram Sabha Resolution

Annex B: Jharkhand Panchayati Raj Act

Annex C: Detailed Project Report - Bagbera

Annex D: Detailed Project Report - Chhotagovindpur

Annex E: Newspaper Article- The Telegraph India – Site recce for Water Project

Annex F: Integrated Safeguards Data Sheet - Concept Stage

Annex G: Jamshedpur Urban Agglomeration – Draft Proposal

Annex H: The Gazette of India Notification – Scheduled Area

Annex I: The Provisions of the Panchayats (Extension to the Scheduled Areas) Act-PESA

Annex J: WTP Report- EPA- Drinking Water Treatment Plant Residuals Management Technical Report

Annex K: Jharkhand Tribal Development Plan

Annex L: Community Resolutions against the Construction of Project

Annex M: Email Exchange